

Republic of the Philippines
ENERGY REGULATORY COMMISSION
San Miguel Avenue, Pasig City



**IN THE MATTER OF THE
APPLICATION FOR
APPROVAL OF
ADJUSTMENT IN RATES
PURSUANT TO THE
TARIFF GLIDE PATH
(TGP) RULES, WITH
PRAYER FOR
PROVISIONAL
AUTHORITY,**

ERC CASE NO. 2014-086 RC

**ABRA ELECTRIC
COOPERATIVE, Inc.
(ABRECO),
Applicant.**

X-----X

D U C K E T E D
Date: JAN 30 2017
By: [Signature]

ORDER

On 13 June 2014, Abra Electric Cooperative, Inc. (ABRECO) filed an application dated 15 May 2014 seeking the Commission's approval of the adjustment in its rates pursuant to the Tariff Glide Path (TGP) Rules, with prayer for provisional authority.

ABRECO alleged the following in its Application:

1. Applicant is an electric cooperative duly organized and existing by virtue of the laws of the Republic of the Philippines, with principal office address at Capitulacion St., Calaba, Bangued, Abra;
2. It holds an exclusive franchise issued by the National Electrification Commission (NEC) to operate an electric light and power distribution service in the twenty-seven (27) municipalities of the province of Abra, namely: Bangued, Baay-Licuan, Boliney, Bucay, Bucloc, Daguioman, Danglas, Dolores, Lacub, Lagangilang, Lagayan, La Paz, Langiden, Luba, Malibcong, Manabo, Peñarrubia, Pidigan, Pilar, Sallapadan, San Isidro, San Juan, San Quintin, Tayum, Tineg, Tubo, and Villaviciosa;

3. Sometime in 2009, ABRECO filed with the Honorable Commission an application for approval of its proposed adjustment in rates pursuant to the Rules for Setting the Electric Cooperatives' Wheeling Rates (RSEC-WR);
4. In the said application, the Honorable Commission granted the cooperative provisional authority to implement the following initial tariffs on its Distribution, Supply and Metering (DSM) Charges, among others, to wit:

	UNITS	CUSTOMER TYPE		
		Residential	Low Voltage	Higher Voltage
Distribution Charges:				
Demand Charge	PhP/KW			267.90
Distribution System Charge	PhP/KWh	0.8449	0.9259	
Supply Charges:				
Retail Customer Charge	PhP/Customer/Mo		40.15	40.15
Supply System Charge	PhP/KWh	0.7732		
Metering Charges:				
Retail Customer Charge	PhP/Meter/Mo	5.00	28.72	28.72
Metering System Charge	PhP/KWh	0.4569		

5. On 2 May 2011, the Honorable Commission promulgated the Tariff Glide Path (TGP) Rules pursuant to Article 7 of the RSEC-WR whereby during the regulatory period, the rate of the Electric Cooperatives (ECs) per group shall be adjusted using the following formula, to wit:

$$\text{Tariff} \times (1 + \text{index "I"} - \text{Efficiency Factor "X"} + \text{Performance Incentive "S"})$$

The Index "I", shall be an escalation factor to be used in adjusting the rates to reflect the combined impact of inflation and load factor. There shall be an efficiency factor "X" to account for the operational efficiency of the ECs in setting their rates. There shall be a performance incentive "S" which shall reward or penalize the EC for above or below standard performance, respectively.

The TGP is intended as a cap and the EC may move up to the cap, if it is a positive adjustment. If the cap is lower than the current average tariff, a reduction may be implemented.

6. The TGP is a rate adjustment mechanism which provides an opportunity for the ECs to adjust their rates once every three (3) years. The rate adjustments may occur at the start of the fourth year of the first Regulatory Period and every three years thereafter;

7. Under the TGP, the regulatory period is six (6) years for each entry Group. For the Second Entrant Group, the first regulatory period is from January 1, 2012 to December 31, 2017. ABRECO belongs to the Second Entrant Group;
8. Further under the TGP Rules, the concerned EC shall use the following formula in determining the TGP for the first to third years of the Regulatory Period, to wit:

$$TGP_A = TGP_n + TGP_{n+1} TGP_{n+2} \text{ where}$$

$$TGP_n = I_n - X_n + S_n$$

N= the first year of their Regulatory Period and succeeding Regulatory Periods

Except that for the first two years of the First Regulatory Period, "X" will be equal to zero and thereafter shall not be less than zero. The TGP calculated for each of the three years will be summed to determine the possible rate adjustment the starting on the Fourth Year of the current Regulatory Period.

9. Applying the methodology embodied in the TGP Rules, ABRECO calculated the values of the "I", "X" and "S" and came up with the following results, to wit:

	"I"	"X"	"S"	TGP A	TGP A (excluding S)
YEAR 2012	1.16%	0.00%	-0.80%	0.36%	1.16%
YEAR 2013	0.65%	0.00%	0.80%	1.45%	0.65%
YEAR 2014	0.00%	0.00%	1.20%	1.20%	0.00%
Net Results				3.01%	1.81%

10. Application of the above values resulted in adjustments on the cooperative's DSM Rates, as follows:

A. WITH PERFORMANCE INCENTIVE "S"

	Units	CUSTOMER TYPE		
		Residential	Low Voltage	Higher Voltage
Distribution Charges:				
Demand Charge	PhP/kW			275.97
Distribution System Charge	PhP/kWh	0.8704	0.9538	
Supply Charges				
Retail Customer Charge	PhP/Customer/Mo		41.36	41.36
Supply System Charge	PhP/kWh	0.7965		
Metering Charges				
Retail Customer Charge	PhP/Meter/Mo	5.15	29.59	29.59
Metering System Charge	PhP/kWh	0.4707		

B. EXCLUDING PERFORMANCE INCENTIVE "S"

	Unit	CUSTOMER TYPE		
		Residential	Low Voltage	Higher Voltage
Distribution Charges:				
Demand Charge	PhP/kW			272.76
Distribution System Charge	PhP/kWh	0.8602	0.9427	
Supply Charges				
Retail Customer Charge	PhP/Customer/Mo		40.88	40.88
Supply System Charge	PhP/kWh	0.7872		
Metering Charges				
Retail Customer Charge	PhP/Meter/Mo	5.09	29.24	29.24
Metering System Charge	PhP/kWh	0.4652		

11. Consequently, applicant respectfully prays that it be allowed to implement either of the above two alternative calculated DSM rates, either provisionally during the pendency of the instant application or permanently by virtue of a final decision, effective January 2015, and up to December 31, 2017;
12. In support of the foregoing computations, the cooperative is submitting herewith the following documents, which are being made integral parts hereof, to wit:

Annex No.	Nature of Document
A to A-2	Proposed TGP Calculations and supporting documents using the prescribed templates: Index "I" Calculation Efficiency Factor "X" Calculation Performance Incentive "S" Calculation
B	Monthly Financial and Statistical Report (MFSR) – Sections B and E (2010-2013)
C	Billing Determinants Template (kWh Sales, No. of Customers, kW Demand) (2010-2013)
D	Sample Bills per customer type (2010-2013)
E	Regional CPI (2010-2013)
F	RFSC/Reinvestment Fund Utilization (2011-2013)
G	Consumer Complaints (Summary or Tracking Form) (2011-2013)
H	Audited Financial Statements (2010-2012)

13. ABRECO's Financial Statements for 2013 were not utilized as these are still pending audit by its External Auditor;
14. Finally, in compliance with the pre-filing requirements for the instant application, applicant is likewise submitting

herewith the following documents, which are being made integral parts hereof, to wit:

Annex No.	Nature of Document
I	Affidavit in Support of the Prayer for Provisional Authority
J to J-1	Proof of furnishing copies of the Application to the Sangguniang Bayan of Bangued and Sangguniang Panlalawigan of Abra
K to K-2	Publication of the Application in a newspaper of general circulation in ABRECO's franchise area or where it principally operates, with Affidavit of Publication

PRAYER

WHEREFORE, premises considered, it is most respectfully prayed of this Honorable Commission that pending evaluation of the instant application or after due notice and hearing, as the case may be, ABRECO be allowed to implement either of the following two (2) alternative proposed new rates for its Distribution, Supply and Metering (DSM) Charges, effective January 2015 and up to December 2017, to wit:

A. WITH PERFORMANCE INCENTIVE "S"

	Unit	CUSTOMER TYPE		
		Residential	Low Voltage	Higher Voltage
Distribution Charges:				
Demand Charge	PhP/kW			275.97
Distribution System Charge	PhP/kWh	0.8704	0.9538	
Supply Charges				
Retail Customer Charge	PhP/Customer/Mo		41.36	41.36
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Metering Charges				
Retail Customer Charge	PhP/Meter/Mo	5.15	29.59	29.59
Metering System Charge	PhP/kWh	0.4707		

B. EXCLUDING PERFORMANCE INCENTIVE "S"

	Unit	CUSTOMER TYPE		
		Residential	Low Voltage	Higher Voltage
Distribution Charges:				
Demand Charge	PhP/kW			272.76
Distribution System Charge	PhP/kWh	0.8602	0.9427	
Supply Charges				

Retail Customer Charge	PhP/Customer/Mo		40.88	40.88
Supply System Charge	PhP/kWh	0.7872		
Metering Charges				
Retail Customer Charge	PhP/Meter/Mo	5.09	29.24	29.24
Metering System Charge	PhP/kWh	0.4652		

Other reliefs, just and equitable in the premises are likewise prayed for.

Finding the said Application sufficient in substance with the required fees having been paid, the instant Application is hereby set for determination of compliance with the jurisdictional requirements, expository presentation, Pre-trial Conference, and presentation of evidence on **1 March 2017 (Wednesday) at ten o'clock in the morning (10:00 A.M.) at ABRECO's principal office in Capitulacion St, Calaba, Bangued, Abra.**

Accordingly, ABRECO is hereby directed to:

- 1) Cause the publication of the attached Notice of Public Hearing in two (2) newspapers of nationwide circulation in the Philippines at their own expense, twice (2x) within two (2) successive weeks, the dates of publication not being less than seven (7) days apart and the date of the last publication to be made not later than ten (10) days before the date of the scheduled initial hearing;
- 2) Furnish with copies of this Order and the attached Notice of Public Hearing the Offices of the Provincial Governors, the City and Municipal Mayors, and the Local Government Unit (LGU) legislative bodies within the affected franchise area for the appropriate posting thereof on their respective bulletin boards;
- 3) Inform of the filing of the *Application*, its reasons therefor, and of the scheduled hearing thereon, the consumers within the affected franchise area, by any other means available and appropriate;
- 4) Furnish with copies of this Order and the attached Notice of Public Hearing, the Office of the Solicitor General (OSG), the Commission on Audit (COA), and the Committees on Energy of both Houses of Congress. They are hereby requested, if they so desire to send their duly authorized representatives at the scheduled hearing; and

- 5) Furnish with copies of the *Application* and its attachments all those making requests therefor, subject to reimbursement of reasonable photocopying costs.

On the date of the initial hearing, Applicant must submit to the Commission their written compliance with the aforementioned jurisdictional requirements attaching therewith, methodically arranged and duly marked the following:

- 1) The evidence of publication of the attached Notice of Public Hearing consisting of affidavits of the Editors or Business Managers of the newspapers where the said Notice of Public Hearing was published, and the complete issues of the said newspapers;
- 2) The evidence of actual posting of this Order and the attached Notice of Public Hearing consisting of certifications issued to that effect, signed by the aforementioned Governors, Mayors, and LGU legislative bodies or their duly authorized representatives, bearing the seals of their offices;
- 3) The evidence of other means employed by Applicant to inform of the filing of the *Application*, its reasons therefor, and of the scheduled hearing thereon, the consumers within the affected franchise area;
- 4) The evidence of receipt of copies of this Order and the attached Notice of Public Hearing by the Office of the Solicitor General (OSG), the Commission on Audit (COA), and the Committees on Energy of both Houses of Congress;
- 5) The evidence of receipt of copies of the *Application* and its attachments by all those making requests therefor, if any; and
- 6) Such other proofs of compliance with the requirements of the Commission.

Applicant ABRECO and all interested parties are also required to submit, at least five (5) days before the date of initial hearing and Pre-Trial Conference, their respective Pre-Trial Briefs containing, among others:

- 1) A summary of admitted facts and proposed stipulation of facts;

- 2) The issues to be tried or resolved;
- 3) The documents or exhibits to be presented, stating the purposes and proposed markings therefore; and
- 4) The number and names of the witnesses, with their written testimonies in a Judicial Affidavit form attached to the Pre-trial Brief.

Failure of ABRECO to comply with the above requirements within the prescribed period shall be a ground for cancellation of the scheduled hearing, and the resetting of which shall be six (6) months from the said date of cancellation.

ABRECO must also be prepared to make an expository presentation of the instant *Application*, aided by whatever communication medium that they may deem appropriate for the purpose, in order to put in plain words and explain, for the benefit of the consumers and other concerned parties, what the *Application* is all about and the reasons and justifications being cited in support thereof.

SO ORDERED.

Pasig City, 19 January 2017.

FOR AND BY AUTHORITY
OF THE COMMISSION:


JOSE VICENTE B. SALAZAR
Chairman and CEO



LS:  par/apv

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Copy furnished:

1. **Lerios – Amboy Pingol & Gonzales Law Offices**
Counsel for Applicant ABRECO
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2. **Abra Electric Cooperative, Inc. (ABRECO)**
Applicant
Capitulacion St., Calaba, Bangued, Abra 2800
3. **Office of the Solicitor General**
134 Amoroso Street, Legaspi Village
Makati City 1229
4. **Commission on Audit**
Commonwealth Avenue, Quezon City 1121
5. **Senate Committee on Energy**
GSIS Building, Roxas Boulevard, Pasay City 1308
6. **House Committee on Energy**
Batasan Hills, Quezon City 1126
7. **Office of the Provincial Governor**
Province of Abra 2800
8. **Office of the LGU Legislative Body**
Province of Abra 2800
9. **Office of the Municipal Mayor**
Bangued, Abra 2800
10. **Office of the LGU Legislative Body**
Bangued, Abra 2800
11. **Office of the Municipal Mayor**
Baay-Licuan, Abra 2819
12. **Office of the LGU Legislative Body**
Baay-Licuan, Abra 2819
13. **Office of the Municipal Mayor**
Boliney, Abra 2815
14. **Office of the LGU Legislative Body**
Boliney, Abra 2815
15. **Office of the Municipal Mayor**
Bucay, Abra 2805
16. **Office of the LGU Legislative Body**
Bucay, Abra 2805
17. **Office of the Municipal Mayor**
Bucloc, Abra 2817
18. **Office of the LGU Legislative Body**
Bucloc, Abra 2817
19. **Office of the Municipal Mayor**
Daguioman, Abra 2816
20. **Office of the LGU Legislative Body**
Daguioman, Abra 2816
21. **Office of the Municipal Mayor**
Danglas, Abra 2825

22. **Office of the LGU Legislative Body**
Danglas, Abra 2825
23. **Office of the Municipal Mayor**
Dolores, Abra 2801
24. **Office of the LGU Legislative Body**
Dolores, Abra 2801
25. **Office of the Municipal Mayor**
Lacub, Abra 2821
26. **Office of the LGU Legislative Body**
Lacub, Abra 2821
27. **Office of the Municipal Mayor**
Lagangilang, Abra 2802
28. **Office of the LGU Legislative Body**
Lagangilang, Abra 2802
29. **Office of the Municipal Mayor**
Lagayan, Abra 2824
30. **Office of the LGU Legislative Body**
Lagayan, Abra 2824
31. **Office of the Municipal Mayor**
La Paz, Abra 2826
32. **Office of the LGU Legislative Body**
La Paz, Abra 2826
33. **Office of the Municipal Mayor**
Langiden, Abra 2807
34. **Office of the LGU Legislative Body**
Langiden, Abra 2807
35. **Office of the Municipal Mayor**
Luba, Abra 2813
36. **Office of the LGU Legislative Body**
Luba, Abra 2813
37. **Office of the Municipal Mayor**
Malibcong, Abra 2820
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Malibcong, Abra 2820
39. **Office of the Municipal Mayor**
Manabo, Abra 2810
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Manabo, Abra 2810
41. **Office of the Municipal Mayor**
Peñarrubia, Abra 2804
42. **Office of the LGU Legislative Body**
Peñarrubia, Abra 2804
43. **Office of the Municipal Mayor**
Pidigan, Abra 2806
44. **Office of the LGU Legislative Body**
Pidigan, Abra 2806

45. **Office of the Municipal Mayor**
Pilar, Abra 2812
46. **Office of the LGU Legislative Body**
Pilar, Abra 2812
47. **Office of the Municipal Mayor**
Sallapadan, Abra 2818
48. **Office of the LGU Legislative Body**
Sallapadan, Abra 2818
49. **Office of the Municipal Mayor**
San Isidro, Abra 2809
50. **Office of the LGU Legislative Body**
San Isidro, Abra 2809
51. **Office of the Municipal Mayor**
San Juan, Abra 2823
52. **Office of the LGU Legislative Body**
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53. **Office of the Municipal Mayor**
San Quintin, Abra 2808
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55. **Office of the Municipal Mayor**
Tayum, Abra 2803
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57. **Office of the Municipal Mayor**
Tineg, Abra 2822
58. **Office of the LGU Legislative Body**
Tineg, Abra 2822
59. **Office of the Municipal Mayor**
Tubo, Abra 2814
60. **Office of the LGU Legislative Body**
Tubo, Abra 2814
61. **Office of the Municipal Mayor**
Villaviciosa, Abra 2811
62. **Office of the LGU Legislative Body**
Villaviciosa, Abra 2811
63. **Philippine Chamber of Commerce and Industry**
3rd Floor, Commerce and Industry Plaza,
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64. **Regulatory Operations Service**
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